Budget Paper B

SUPPLEMENTARY FINANCIAL INFORMATION



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■ SPECIAL ACCOUNTS

Fiscal Stabilization Account

The Fiscal Stabilization Account (FSA) is projected to have a balance of \$275 million as at March 31, 2014, after a draw of \$100 million to retire a portion of the borrowings incurred during the period of recovery to support core government programs.

The budgeted draw in 2014/15 of \$55 million is to retire a portion of the borrowings of the core government.

Fiscal Stabilization Account Revenue, Expenditure and Balance

Projection to March 31, 2014

| | 2014/15 | 2013/14 |
|----------------------------------|-------------------|------------|
| | Budget | Forecast |
| | (Millions of Doll | ars) |
| Balance, Beginning of Year | 275 | 375 |
| Transfers to the Core Government | | |
| Debt Repayment | (55) | (100) |
| Balance, End of Year | 220 | <u>275</u> |

Pension Asset Fund

The trust conditions of the funds held in the Pension Asset Fund are irrevocably restricted for pension purposes only. Net investment earnings of pension assets include the expected rate of return during the year as well as adjustments to market-related value. Market fluctuations of pension assets are not recorded in the year in which they occur, but are recognized over the employee average remaining service life.

The fund is expected to have a balance of \$3,705 million by the end of the 2014/15 fiscal year.

| Pension Asset Fund | | | |
|--|---------|-----------------------|----------|
| Projection as at March 31, 2015 and March 31, 2014 | 2044/45 | | 2042/44 |
| | 2014/15 | | 2013/14 |
| | Budget | (| Forecast |
| Balance, Beginning of Year | 3,606 | (Millions of Dollars) | 3,485 |
| Contributions and Revenue | | | |
| Net Investment Earnings | 226 | | 258 |
| Departments and Crown Corporations | 191 | | 174 |
| | 417 | | 432 |
| Transfers | | | |
| Teachers' Retirement Allowances Fund (TRAF) and | | | |
| Civil Service Superannuation Fund (CSSF) payments | (318) | | (311) |
| Balance, End of Year | 3,705 | | 3,606 |

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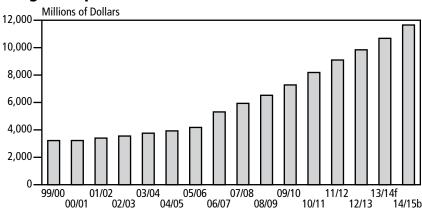
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|---|--------|------------------------|--------|--------|--------|--------|--------|----------------------|------------|--------|--------|--------|--------|--------|--------|--------|
| | 14/15 | 14/15 13/14 12/13 | | 11/12 | 10/11 | 01/60 | 60/80 | 02/08 | 20/90 | 90/50 | 04/05 | 03/04 | 02/03 | 01/02 | 00/01 | 00/66 |
| | Budget | Budget Forecast Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual | Actual |
| | | | | | | | | Millions of Dollars) | f Dollars) | | | | | | | |
| Fiscal Stabilization Account | | | | | | | | | | | | | | | | |
| Transfers to Account | • | 1 | 1 | • | 1 | 1 | 30 | 128 | 110 | 31 | 405 | 13 | 4 | 63 | 40 | Έ |
| Transfers from Account | (22) | (100) | (152) | (155) | (125) | (57) | • | 1 | • | • | • | (171) | (22) | (150) | • | (185) |
| Investment Revenue | 1 | 1 | 1 | 1 | 1 | 1 | 16 | 27 | 21 | 15 | 7 | _ | 7 | 14 | 15 | 12 |
| Balance, End of Year | 220 | 275 | 375 | 527 | 682 | 807 | 864 | 818 | 663 | 532 | 486 | 79 | 236 | 247 | 320 | 265 |
| | | | | | | | | | | | | | | | | |
| Pension Asset Fund | | | | | | | | | | | | | | | | |
| Transfers from Debt Retirement Account | 1 | • | 1 | ı | 1 | 10 | 55 | 85 | 85 | 82 | 79 | 75 | 48 | 75 | 21 | • |
| Net Investment Earnings | 226 | 258 | 295 | 40 | 100 | 160 | 41 | 16 | 29 | 61 | 31 | 38 | (9) | 7 | • | ı |
| Net Current Service Contributions | (127) | (137) | (134) | (130) | (114) | (100) | (80) | (09) | 10 | ∞ | 9 | m | 2 | 6 | i | 1 |
| TRAF/CSSF Funding | 1 | 1 | 1 | 240 | 180 | 330 | 350 | 1,502 | ı | ı | 1 | ı | 1 | ı | 1 | 1 |
| Balance, End of Year | 3,705 | 3,705 3,606 3,485 | 3,485 | 3,324 | 3,174 | 3,008 | 2,608 | 2,242 | 669 | 537 | 383 | 267 | 151 | 107 | 21 | • |

■ CAPITAL INVESTMENT

Capital investment, both in core government and the Other Reporting Entities (OREs), continues to be a priority for the government. An investment made to construct or enhance capital assets is a major benefit to government in providing the services Manitobans need into the future.

The investment in tangible capital assets is projected to be \$19.7 billion as at March 31, 2015, with \$8.0 billion of related debt having been retired through accumulated amortization. Core government will have a total of \$8.1 billion in capital asset investments as at March 31, 2015 and \$2.7 billion of related debt will have been retired through accumulated amortization.

Tangible Capital Assets – Net Book Value



f - Forecast b - Budgeted Source: Manitoba Finance

■ CAPITAL INVESTMENT – CORE GOVERNMENT

Government-owned capital assets such as highways, waterways, buildings, machinery and computer systems are amortized over their useful life based on established guidelines for amortization (see Appendix B of the 2014/15 Estimates of Expenditure). The amortization and interest costs are borne by departments that are responsible for each asset and are reflected as annual costs related to capital assets. In total, costs related to capital assets are estimated at \$437 million in 2014/15, an increase of \$24 million from 2013/14. In 2014/15, departmental appropriations include \$225 million for amortization and \$212 million for allocation of interest.

605,123

741,579

523,449

695,695

Authority for the annual cost to acquire government-owned assets is reflected as Part B – Capital Investment which totals \$742 million in 2014/15, an increase of \$46 million from 2013/14.

| Capital Investment, 2014/15 (Thousands of Dollars) | | |
|--|---------|---------|
| | 2014/15 | 2013/14 |
| | Budget | Budget |
| General Assets | | |
| Government Services Capital Projects | 80,000 | 112,000 |
| ransportation Equipment and Aircraft | 16,310 | 16,920 |
| nformation Technology Projects | | |
| Corporate Information Technology Projects | 21,431 | 21,904 |
| Education and Advanced Learning | 100 | 100 |
| Conservation and Water Stewardship | 300 | 405 |
| Family Services | 500 | - |
| Finance | 500 | 500 |
| Health | - | 665 |
| Infrastructure and Transportation | 100 | - |
| Justice | 200 | 325 |
| Other Equipment and Buildings | 17,015 | 19,427 |
| | 136,456 | 172,246 |
| nfrastructure Assets | | |
| rovincial Roads, Highways and Airport Infrastructure | 550,510 | 470,510 |
| Vater Related Infrastructure | 36,000 | 37,100 |
| Parks, Cottage and Camping Projects | 18,613 | 15,839 |

■ CAPITAL INVESTMENT – OTHER

Total Capital Investment

Government continues to support capital assets held for public use within the OREs. These assets include hospitals, universities, colleges, public schools and housing, with an investment of \$751 million included in Budget 2014.

■ LOAN REQUIREMENTS

The Loan Act, 2014 provides borrowing and expenditure authority and, in some cases, guarantee authority for the government and its agencies to undertake self-sustaining programs, where self-sustaining means having the ability for repayment. This authority is in addition to that voted in the printed estimates review.

Incremental Capital Authority Requirements for Non-Budgetary Programs, 2014/15

(Thousands of Dollars)

| The L | oan | Act. | 201 | 4 |
|-------|-----|------|-----|---|
|-------|-----|------|-----|---|

| = === | |
|---|-------------|
| The Manitoba Hydro-Electric Board | \$1,287,000 |
| Manitoba Liquor and Lotteries Corporation | 57,700 |
| Communities Economic Development Fund | 9,800 |
| Health Capital Program | 290,973 |
| Manitoba Housing and Renewal Corporation | 266,199 |
| Manitoba Agricultural Services Corporation | 99,116 |
| Manitoba Opportunities Fund | 71,167 |
| Manitoba Student Aid Program | 35,036 |
| Special Operating Agencies Financing Authority - Vehicles and Equipment Management Agency | 24,000 |
| Manitoba Water Services Board | 22,195 |
| Post-Secondary Institutions | 14,825 |
| Sport Manitoba Inc. | 6,000 |
| Business Support | 5,383 |
| Diagnostic Services Manitoba | 1,993 |
| Leaf Rapids Town Properties Ltd. | 500 |
| Manitoba Film Guarantee Program | 360 |
| | \$2,192,247 |

Non-Budgetary Capital Program, 2014/15

(Thousands of Dollars)

| \$2,237,000 |
|-------------|
| 182,000 |
| 9,000 |
| 420,924 |
| 295,315 |
| 192,330 |
| 62,650 |
| 58,848 |
| 53,026 |
| 39,350 |
| 36,512 |
| 33,515 |
| 20,901 |
| 8,934 |
| 6,971 |
| 4,500 |
| 11,480 |
| 3,673,256 |
| |

■ BORROWING REQUIREMENTS

Manitoba's borrowing requirements with respect to both general and self-sustaining borrowings is estimated to total \$4.8 billion in 2014/15, of which \$2.4 billion is required for refinancing purposes. New cash requirements, net of estimated repayments, are \$2.4 billion, which includes requirements for general government purposes, capital investments by departments and The Manitoba Hydro-Electric Board. Estimated repayments are for capital investment assets, health facilities and lotteries. *The Loan Act, 2014*, will provide incremental capital authority of \$2.2 billion.

Borrowing Requirements 2014/15

(Thousands of Dollars)

| | | New Cash | Estimated | Borrowing |
|---|-------------|--------------|------------|--------------|
| | Refinancing | Requirements | Repayments | Requirements |
| Government Business Enterprises | | | | |
| The Manitoba Hydro-Electric Board | 900,000 | 1,500,000 | - | 2,400,000 |
| Manitoba Liquor and Lotteries Corporation | | 50,000 | 24,313 | 25,687 |
| Subtotal | 900,000 | 1,550,000 | 24,313 | 2,425,687 |
| Other Borrowings | | | | |
| General Purpose Borrowings | 926,158 | 324,000 | - | 1,250,158 |
| Capital Investment Assets | 475,856 | 639,579 | 221,902 | 893,533 |
| Health Facilities | - | 120,000 | 119,287 | 713 |
| Other Crowns and Organizations | 95,600 | 100,000 | | 195,600 |
| Subtotal | 1,497,614 | 1,183,579 | 341,189 | 2,340,004 |
| Total Borrowing Requirements | 2,397,614 | 2,733,579 | 365,502 | 4,765,691 |

■ SUMMARY NET DEBT

| Changes in Summary Net Debt (Millions of Dollars) | |
|---|--------|
| 2013/14 Summary Net Debt (Forecast) | 17,288 |
| Net Investment in Tangible Capital Assets | |
| Core Government | 516 |
| Other Reporting Entities | 457 |
| | 973 |
| Plus: Projected (Income) Loss for the Year | |
| Core Government | 324 |
| Other Reporting Entities | 33 |
| | 357 |
| Change in Net Debt | 1,330 |
| 2014/15 Summary Net Debt (Budget) | 18,618 |

In Budget 2014, the net debt to GDP ratio is forecast to be 29.8%. Net debt is an important indicator of a government's financial position as this highlights the affordability of future government service. Summary net debt represents the difference between the Government Reporting Entities total liabilities, such as borrowing and financing, less its financial assets* – it reflects the residual liability that must be financed by future revenues. Net debt may grow in absolute terms from time to time, as needed investments in capital assets are made. These investments underpin and support Manitoba's economic performance. It is important to measure changes in net debt against the growth of the economy, as measured by the nominal GDP.

^{*} Financial assets are liquid assets such as cash, investments, loans and accounts receivable that could be readily converted to cash.